

Report of the Assistant Director – Legal & Governance

**Update Report on Implementation of Recommendations from the  
Bootham Park Hospital Scrutiny Review**

**Summary**

1. This report provides the Health & Adult Social Care Policy & Scrutiny Committee with an update on the implementation of recommendations from the previously completed scrutiny review into the closure of Bootham Park Hospital (BPH).

**Background**

2. Bootham Park Hospital was closed following an unannounced inspection of the psychiatric inpatient services by the Care Quality Commission (CQC) in September 2015. The CQC reaffirmed that the service being provided to patients from Bootham Park Hospital at this time was not fit for purpose and that all clinical services had to be relocated from 30 Sept 2015.
3. In October 2015 this Committee met to consider the circumstances leading to the closure of BPH and heard evidence from NHS Property Services; Leeds and York Partnership Foundation Trust; Tees, Esk and Wear Valleys NHS Foundation Trust; the Care Quality Commission and the Vale of York Clinical Commissioning Group (VoY CCG). As a consequence the Committee agreed to write to the Secretary of State for Health supporting a call for an inquiry / urgent investigation into the hospital's closure.
4. In November 2015 the Committee agreed to carry out its own review of the BPH closure utilising the support of an Independent Expert Adviser, who was prepared to provide his services on a pro bono basis, and NHS England who were carrying out their own lessons learned review

5. The remit of the review was: *“To understand the circumstances leading to the closure of Bootham Park Hospital, to establish what could have been done to avoid the gap in services in York, particularly for in-patients and their families, and identify any appropriate actions for relevant partners.”*
6. Over a series of meetings involving NHS England and all health partners the Task Group and Independent Expert gathered information in support of the scrutiny review. The final report and the Task Group recommendations were endorsed by the Health & Adult Social Care Policy & Scrutiny Committee at their meeting in late September 2016 and by the Executive in November 2016.

### **Review Recommendations**

7. Having considered the evidence gathered in support of the Bootham Park Hospital Scrutiny Review, the Health and Adult Social Care Policy & Scrutiny Committee and the Executive endorsed the following Task Group recommendations.
8. NHS England should ensure that:
  - i. The NHS nominates a named person to be responsible for the overall programme of sustained improvements to mental health services in York. That person to provide regular progress reports to the Council and meet this Committee when requested to review progress;
  - ii. Specific details are provided of all mental health services currently provided or planned in the City of York area, with timescales for provision or replacement where appropriate;
  - iii. Commissioning agents sign up to an understanding that they are more proactive in engaging with people to avoid the sudden closure of health facilities.
9. Tees, Esk and Wear Valleys NHS Foundation Trust and the Vale of York Clinical Commissioning Group:
  - iv. Carry out a full and robust consultation process ahead of the procurement of a new mental health unit in York and that details are shared with this Committee.
10. The Care Quality Commission:

- v. Should consider varying its internal processes so that there is a procedure for service transfers between providers, rather than treating them as a full deregistration and re-registration procedure.

## **Consultation**

11. No consultation was required in the production of this report, other than liaising with health partners in relation to progress against the original review recommendations. As part of that review, the Task Group, Independent Adviser and Scrutiny Officer consulted extensively with NHS England who in turn were involved in detailed consultation with the partner organisations. The Committee was also able to question all health partners about the circumstances leading to the closure of BPH. Furthermore, Healthwatch York carried out a major piece of work on behalf of the Committee to gauge the impact of the BPH closure on people who use mental health services in the city, their families, carers and staff.

## **Options**

12. Members may decided to sign off any the recommendations where implementation has been completed and can:
  - i. Request further updates and the attendance of relevant officers at a future meeting to clarify any outstanding recommendations to the above review or;
  - ii. Agree to receive no further updates on this review.

## **Analysis**

13. The response on behalf of the Chief Executive of NHS England is included at Annex 1. In relation to the review recommendations:
  - i. NHS England named the nominated person as the Accountable Officer of the Vale of York CCG;
  - ii. Details of mental health services planned or provided in the Vale of York area are regularly shared with the Committee
  - iii. An update on the action plan following the NHS England Lesson Learnt Review is being updated and still needs to be signed off. NHS England is continuing to work with the organisations named in the plan and ensure all actions are delivered.

- iv. Tees, Esk and Wear Valleys NHS Foundation Trust and the Vale of York Clinical Commissioning Group are consulting extensively with the Committee ahead of the procurement of a new mental health hospital in York and members agreed in November 2016 that they are satisfied with the level of consultation that has been carried out.
- v. A response from the Chief Executive of the Care Quality Commission is attached at Annex 2. In addition, a response on behalf of the Secretary of State for Health is attached at Annex 3.

### **Council Plan**

- 14. This report is linked to the Focus on Frontline Services and A Council That Listens to Residents elements of the Council Plan 2015-2019.

### **Implications**

- 15. There are no risks of implications associated with this report. The risks and implications associated with the review recommendations were detailed in the Bootham Park Hospital Scrutiny Review Final Report.

### **Recommendations**

- 16. Members are asked to note the contents of this report and sign off all the recommendations from the Bootham Park Hospital Scrutiny review that have been fully implemented.

Reason: To raise awareness of any recommendations which are still to be fully implemented.

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**Report Approved**  **Date** 10/02/2017

**Wards Affected:**

**All**

**For further information please contact the author of the report**

### **Annexes**

Annex 1 – Response on behalf of the Chief Executive of NHS England

Annex 2 – Response from the Chief Executive of the Care Quality Commission.

Annex 3 – Response from Secretary of State for Health

### **Abbreviations**

BPH – Bootham Park Hospital

CCG – Clinical Commissioning Group

CQC – Care Quality Commission

NHS – National Health Service

VoY CCG – Vale of York Clinical Commissioning Group